

## **Developing Trust and Confidence** in Government Veterinary Authorities through SPS Transparency

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## **Presentation covers**

- What is transparency? Why be transparent?
- How transparency supports SPS Safe Trade
- Can complexity be solved with transparency?
- National Stakeholder perspectives
- Trading Partner perspectives











# Integrity Corruption Policies AccessibilityAccessTrust CensorshipDocuments Papers





## **Legal origins**

Principles of Natural Justice (English Common Law, European Law, International Law):

- Fairness
- Reasonableness
- Equality

The duty to act fairly.





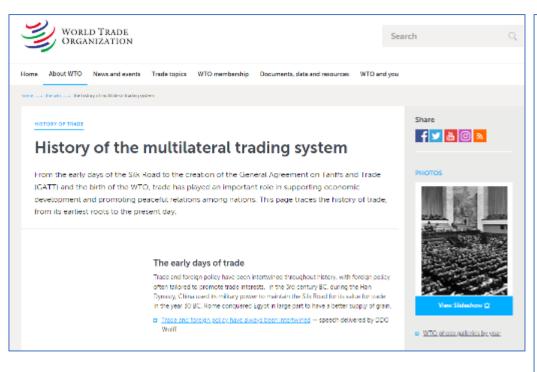
## **Economic basis**

- Economics Transparent Markets
  - Information is known on availability, quantity and price of goods and services
  - Generally predictable behaviour, or at least explainable retrospectively
- World Trade Organisation (WTO) founding principle
  - GATT Article X
- WTO Glossary definition:

"Degree to which trade policies and practices, and the process by which they are established, are open and predictable."







#### ARTICLE X

## PUBLICATION AND ADMINISTRATION OF TRADE REGULATIONS

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## WTO Trade Agreements under GATT Framework

Sanitary Phyto-sanitary (SPS) Agreement

• Technical Barriers to Trade (TBT) Agreement

**Non-Tariff Trade Barriers** 

**Technical Barriers to Trade** 

Scientific complexity

Trade Facilitation Agreement

Administrative clarity

#### **Relevant International Organisations**

- WTO
  - SPS Committee
  - TBT Committee
  - Trade Facilitation Facility
- SPS 3 Sisters (WOAH, IPPC, Codex Alimentarius)
- World Customs Organisation

#### **Relevant National Government Agencies**

- Foreign Affairs and Trade
  - Agriculture
    - Customs
  - Veterinary Authority











#### Transparency (trade)

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From Wikipedia, the free encyclopedia

**Transparency** is a World Trade Organization principle stipulating that a country's policies and regulations affecting foreign trade should be clearly communicated to its trading partners.<sup>[1]</sup>

For example, out of recognition that sanitary and phytosanitary measures that (sometimes deliberately) be unclear, arbitrary, or capricious, recent international trading agreements have provisions calling on countries to notify others, in advance, about any measures that could affect trade, to fully explain them, and to provide a means for commenting on them.<sup>[2]</sup>

The main provision dealing with transparency in WTO is Article X of GATT. [citation needed]

#### References [edit]

- 1. ^ "UNDERSTANDING THE WTO: THE AGREEMENTS Trade policy reviews: ensuring transparency" &. World Trade Organization. Retrieved 5 September 2019.
- 2. ^ @ This article incorporates public domain material from Jasper Womach. Report for Congress: Agriculture: A Glossary of Terms, Programs, and Laws, 2005
   Edition ≥. Congressional Research Service.

Category: World Trade Organization



## **International Trade is complex!**

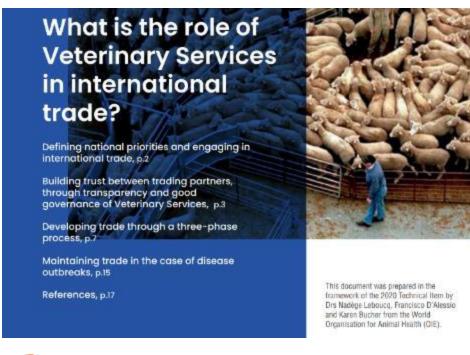
Marketing and relationship development
Commercial contracts for purchase
Commercial contracts for deliver
Insurance (FOB, CIF)
Tariffs and other taxes

International trade in food products introduces new levels of complexity!

Rules of Origin
Rules of Free Supply
Labelling
SPS Certification

#### What is the role of Veterinary Services in international trade?

- 1. Defining national priorities and engaging in international trade
- Building trust between trading partners, through transparency and good governance of Veterinary Services
- 3. Developing trade through a three-phase process
- 4. Maintaining trade in the case of disease outbreaks.





WOAH Technical Report 2020, Access here



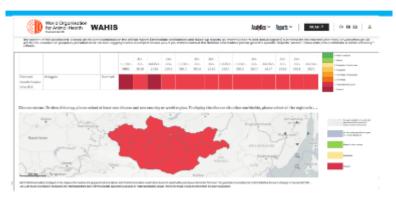


## Why be transparent?

#### **Trading Partners' perspective**

- Initiating trading relationships:
  - Understand the national animal health situation
  - Quality of Veterinary Services
  - SPS Official Assurances Programme
- Official Veterinary Export Certification
  - Delegation of risk management responsibilities
- Obligations to facilitate visits

#### Mongolia reports to WOAH WAHIS - FMD 2021 (2022 reports not available)



#### Risks to the Mongolian Red Meat Sector Compartmentalisation Programme Evaluation of Government VS Capability through WOAH PVS





WOAH Endorsement of Mongolia Official Control Programme for FMD

- Endoned 2016
- Withdrawn 2023
- Failure to manage FMD in a coherent and transparent manner
- NOT a reflection of outbreaks
- IS a reflection on control strategy
- Direct and harmful impact on export

Foot and mouth disease - WOAH - World Organisation for Animal Health

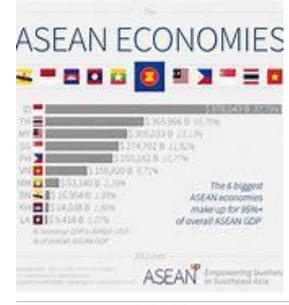




## Why be transparent?

#### National stakeholders' perspective

- Trade benefits the national economy
  - Imports: industry access to genetics and goods for national development
  - Imports: public access to food/goods at competitive prices
  - Exports: foreign exchange earnings
- Trade is complex! Commercial, Customs, and SPS frameworks
- Government role to enable safe trade decomplexify, lay out clear process
- Encourage use of the legal pathways for trade
  - Assists in disincentivising non-compliance and grey trade with inherent biosecurity risks







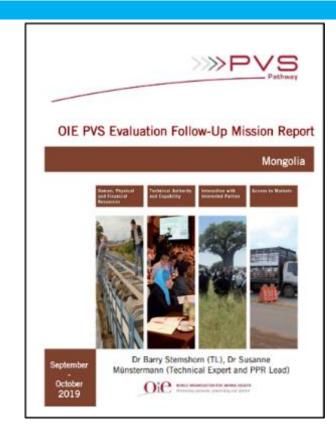
#### **Building Trust through Transparency**

#### **WOAH Tools:**

- WOAH PVS Pathway
- WOAH Official Recognition
- Member reports to WAHIS
- Member Self-Declarations to WOAH

#### **WTO Tools:**

- Notification of draft SPS measures
- Publication of procedures for import, export and transit







#### WTO Trade Policy Review for Mongolia 2021 – Access here



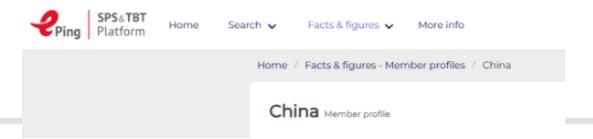
"Mongolia's SPS regime was characterized as lacking alignment with international SPS standards and Mongolia was encouraged to make improvements in this area."

"Transparency was identified by several Members as needing improvement on a number of fronts."

Creating Markets, Creating Opportunities



SPS



## WTO SPS e-ping

- Country profile
- SPS and TBT Notification Authorities and contact points
- HS Codes associated with SPS notifications
- Search function for specific SPS notifications

#### SPS NATIONAL NOTIFICATION AUTHORITY (NNA)

#### Name/Agency

China WTO Notification and Enquiry Center Ministry of Commerce (MOFCOM) 2, Dong Chang An Avenue

Beijing 100731

#### Contact information

Email: tbtspsnna@mofcom.gov.cn Phone: +(8610) 65197362 Website: http://sms.mofcom.gov.cn/

#### SPS ENQUIRY POINT(S) (NEP)

#### Name/Agency

SPS Notification and Enquiry Division

Research Center for International Inspection and Quarantine Standards and Technical Regulations

General Administration of Customs of the People's Republic of China

No. 20-3, Hepingli East Street

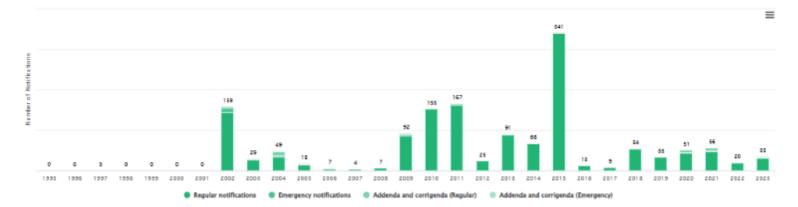
Dongcheng District

Beijing 100013

#### Contact information

Email: sps@customs.gov.cn cc: tbtspsnna@mofcom.gov.cn Phone: +(8610) 5795 4690/5795 4642

#### Number of SPS notifications per year



General Information
Official Disease Status
Resources

# List of Members with an endorsed official control programme for FMD

According to Resolution No. 12 (90th General Session, May 2023)

### **Endorsed official control programme for FMD**

Members with an endorsed official control programme for FMD, according to the provisions of Chapter 8.8. of the Terrestrial Code:

| Botswana                 | Kyrgyzatan | Namibia  |
|--------------------------|------------|----------|
| China (People's Rep. of) | Morocco    | Thailand |
| India                    |            |          |

Foot and mouth disease - WOAH - World Organisation for Animal Health

## WOAH Endorsement of Mongolia Official Control Programme for FMD

- Endorsed 2016
- Withdrawn 2023
- Direct and harmful impact on export prospects



#### **WOAH Self-Declaration**

- Available to all Members
- NOT a replacement for Official Status Recognition
  - Cannot self-declare Country, Zones and Official Control Programmes for the 7 Official Status diseases
- CAN self-declare Compartments, including for FMD and PPR
- Standard format, signed by CVO
- Published on WOAH website for benefit of trade partners

#### SELF-DECLARATION OF ANIMAL HEALTH STATUS





official recognition procedure.

## International standards to be implemented in Mongolia



WTO's SPS Agreement defines following 3 sister standards for global agriculture products trade.

| Standards   | Actions needed in Mongolia  |
|---|---|
| IPPC (International Plant Protection Convention)  | Issue: ~ impossible to export crops from Mongolia due to inability to guarantee crop health.  |
| International Plant Protection Convention   | <ul> <li>Approving package of laws to be in compliance with IPPC.</li> <li>Necessary to establish dedicated agency for Plant Protection.</li> </ul>   |
| <b>WOAH</b> (World Organization for Animal Health)  | Issue: ~ impossible to export raw meat from Mongolia due to inability to guarantee livestock health.  |
| World Organisation for Animal Health  | <ul> <li>"Compartmentalization" (Individual producers driven) in accordance with WOAH requirement is way to go → to be drafted/approved/implemented.</li> <li>"Free of Disease of Zone" trials failed multiple times → State driven procedure.</li> </ul> |
| CODEX (Food Safety Convention)  | Issue: implementation is way behind international standards hindering Mongolian food exports.   |
| Food and Agriculture Organization of the United Nations  World Health Organization  CODEX ALIMENTARIUS INTERNATIONAL FORD SIGNAMARIES | <ul> <li>Completing required legislation to be in compliance with CODEX.</li> <li>Implementation structure / procedures shall be developed.</li> <li>Certified laboratory is also required.</li> </ul>  |

#### **SPS Safe Trade: Key competencies for Government Veterinary Authorities**

- Disease Management: Official Control Programme development, design, implementation and reporting
- Regulatory Systems: using WOAH Standards to support programme design and implementation
- Using WTO and WOAH transparency mechanisms to demonstrate credibility and develop trust
- SPS Market Access import risk management using WOAH standards
- SPS Market Access export negotiation based on equivalence principle
- Official Assurance Programme design, document and implement
- Audit/Inspection of SPS programmes government oversight and supervision function
- Export Certification by Official Veterinarians "first hand knowledge" and "supporting documents"

Creating Markets, Creating Opportunities



## Thank you



